BENEFIT-COST ANALYSIS

RECONNECTING KNOXVILLE RECONNECTING COMMUNITIES AND NEIGHBORHOODS (RCN) BENEFITS COST ANALYSIS NARRATIVE

EXECUTIVE SUMMARY

The Benefit-Cost Analysis (BCA) for the proposed 9.0-mile RECONNECTING COMMUNITIES AND NEIGHBORHOODS (RCN) Reconnecting Knoxville multimodal connections project adheres to the National Cooperative Highway Research Program Report 552: Guidelines for Analysis of Investments in Bicycle Facilities (NCHRP 552) and the U.S. Department of Transportation's (USDOT's) Benefit-Cost Analysis Guidance for Discretionary Grant Programs (January 2023).

This BCA generally assumed that typical future design and engineering costs will be expended in 2024 (3 years before projects being open), that right-of-way & utility costs will be expended in 2025 (2 years before projects being open), and that construction and inspection costs will be expended in 2026 & 2027. Some of these projects have different expenditure dates based on project specific information.

It is also assumed that annual operations and maintenance costs will be 0.5% of total project construction expenditures or \$5,125,229 for 20 years (YOE\$) in accordance with the National Cooperative Highway Research Program and 2023 US DOT BCA Guidance which translates to \$256,261 (YOE\$) per year of the trail's operation for the entire project.

The proposed \$64.2 million (2021\$) Reconnecting Knoxville multimodal connections projects will conservatively provide up to \$151.7 million (2021\$) in economic benefits (Exhibit 1). This results in a benefit-cost ratio of 2.36 when a 7 percent discount rate is applied to the costs for their estimated year of expenditures. The project is also expected to accumulate hard to estimate benefits in tourism and increased property values that are not included in this analysis.

	7% Discount Rate							
Costs (2021 M\$)								
Capital Cost	\$64.2							
Total Costs	\$64.2							
Benefits (2021 M\$)								
Equity Benefits								
Access to Pedestrian & Bike Recreation	\$21.1							
Access to Bike Commuting	\$13.8							
Sub-Total	\$35.0							
Mobility Benefits								
Bike Commuter General	\$16.5							
Bike Commuter Stadium	\$0.9							
Ped & Bike Recreation	\$12.6							
Ped & Bike Recreation - Urban Wilderness	\$16.1							
Ped & Bike Recreation - Stadium	\$28.5							
Sub-Total	\$74.6							
Health Benefits								
Ped & Bike Activity - Mortality Reduction	\$33.4							
Sub-Total	\$33.4							
Safety Benefits								
Reduced Crashes	\$1.4							
Sub-Total	\$1.4							
Operational Benefits								
Residual Savings	\$7.4							
Sub-Total	\$7.4							
Total Benefits	\$151.7							
Outcome								
Net Present Value (2021 M\$)	\$87.6							
Benefit-Cost Ratio	2.36							

BCA Workbook – "BCA" Worksheet

BCA SUPPORT DOCUMENTS:

The development of this BCA Narrative included the preparation of workbooks in Microsoft Excel format that are referenced within this document. These workbooks are unlocked and will allow full evaluation of formulas and input used in this BCA. Below is a brief description of these workbooks that are available on the webpage for use of US DOT in the evaluation of the Reconnecting Knoxville grant application.

- 1. KCDC_RCN_BCA_2023.xlsx
 - a. BCA WITH DISCOUNT
 - i. BCA Calculations with Capital Cost Total, BCR and NPV Total
 - ii. 7% Discount applied to benefits.
 - iii. Project BCR is based on this worksheet.
 - b. BCA NO DISCOUNT
 - i. BCA Calculations with Capital Cost Total, BCR and NPV Total
 - ii. No discount applied to benefits.
 - c. BCA_CapitalCosts
 - i. Summary of Capital Cost valuations
 - d. PROJECT SUMMARY
 - i. Tables for Project Budget, Funding Sources, Schedule, Project Status
 - e. PROJECT SPENDING
 - i. Tables for Year-to-Year Project Spending and Spending Categories
 - f. CAPITAL INFLATION
 - i. Inflation Factors Used in the BCA NPV
 - g. TRIP GENERATION
 - i. Population Density and Bike and Pedestrian Daily Trip Calculations
 - ii. Includes summaries & calculation references and detail.
 - h. CRASH SUMMARY
 - i. Crash Rate Calculations using Crash Data from ETRIMS and Screening
 - i. EQUITY Ped & Bike
 - i. EQUITY Benefit Calculation for Induced Ped & Bike Recreation
 - ii. Induced Ped & Bike Households wo Vehicle
 - j. EQUITY Bike Commuter
 - i. EQUITY Benefit Calculation for Induced Bike Commuting
 - ii. Induced Bike Commuting Households wo Vehicle
 - k. MOBILITY Bike Commuter
 - i. MOBILITY Benefit Calculation for Induced Bike Commuting
 - ii. Induced Bike Commuting within 1.0 Mile of Project
 - I. MOBILITY Bike Commuter STADIUM
 - i. MOBILITY Benefit Calculation for Induced Bike Commuting Stadium
 - ii. Induced Bike Commuting Stadium Residential Development
 - m. MOBILITY Ped & Bike
 - i. MOBILITY Benefit Calculation for Induced Ped & Bike Recreation
 - ii. Induced Ped & Bike Trips from living near Reconnecting Knoxville Project
 - n. MOBILITY Ped & Bike UW
 - i. MOBILITY Benefit Calculation for Induced Ped & Bike Recreation
 - ii. Induced Ped & Bike Trips from those visiting the Urban Wilderness
 - o. MOBILITY Ped & Bike STADIUM
 - i. MOBILITY Benefit Calculation for Induced Ped & Bike Recreation
 - ii. Induced Ped & Bike Trips from those visiting the Stadium.
 - 1. Access Parking, Community Events, and Festivals

- p. SAFETY NOBUILD Crash
 - i. Existing Crash Rates within the 400 m buffer area
 - ii. NO BUILD Crash Cost Calculations on a year-by-year bases for 20 Years
- q. SAFETY BUILD Crash Reduction
 - i. SAFETY Benefit Calculation based on Build vs No Build Comparison
 - ii. Predicted Crash Rates with the 400 m buffer area.
 - iii. BUILD Crash Cost Calculations on a year-by-year bases for 20 Years
- r. HEALTH Mortality Reduction
 - i. HEALTH Benefit Calculation for Reduced Mortality for Induced Active Transportation Values
- s. OPERATIONAL Residual
 - i. OPERATION Benefit Calculation for Reconnecting Knoxville Project Value after 20 Year Operations
 - ii. Asset Life Assumptions based on BEA Rate of Depreciation & Linear decline in value based on service life.
- 2. RCP PROJECT CRASH ANALYSIS.XLSX
 - a. Crash Type and Severity
 - i. TABLE used for Crash Safety Benefit of the BCA
 - b. CRASH DATA BASE
 - i. Screened Data from TDOT ETRIMS Crash Database
 - c. KNOXVILLE CRASH DATA
 - i. Spreadsheet from Knoxville Regional Transportation Planning Organization
 - ii. Bike Crash Rates based on population for the City of Knoxville
- 3. CENSUS DATA BASE ANALYSIS.XLSX
 - a. CENSUS DATA
 - i. Data from US Census and American Community Survey
 - ii. Tables with General Census Data from Census Tracts around Reconnecting Knoxville
 - iii. Data from Census Tracts 1, 8, 19, 20, 21, 22, 23, 67, 68
 - b. NS INCOME
 - i. Data from US Census and American Community Survey SO802 Dataset
 - ii. Data from Census Tracts 1, 8, 19, 20, 21, 22, 23, 67, 68
 - iii. Table Data used in Grant Narratives
 - c. NS AGE
 - i. Data from US Census and American Community Survey SO101 Dataset
 - ii. Data from Census Tracts 1, 8, 19, 20, 21, 22, 23, 67, 68
 - iii. Table Data used in Grant Narratives
 - d. NS RACE
 - i. Data from US Census and American Community Survey PO1 Dataset
 - ii. Data from Census Tracts 1, 8, 19, 20, 21, 22, 23, 67, 68
 - iii. Table Data used in Grant Narratives
 - e. PD01DATA
 - i. Base Data from US Census and American Community Survey PO1 Dataset
 - f. SO101 AGE DATA

i. Base Data from US Census and American Community Survey SO101 Dataset

- g. DPO3DATA
 - i. Base Data from US Census and American Community Survey DPO3 Dataset
- h. SO802DATA
 - i. Base Data from US Census and American Community Survey SO802 Dataset
- i. BASE
 - i. DATA TABLE Used in BCA to Sort Commuter Data from SO802 Dataset.

PROJECT BUDGET

Total project costs were compiled from engineering budgets of projects in design phase, actual cost data of similar bike, pedestrian, and multimodal roadway facility projects in the area currently under construction or completed within the last three years. The breakdown of the project budgeted cost is included in the Reconnecting Knoxville RCN application narrative and summary tables of project costs and funding on the next few pages.

The Reconnecting Knoxville project includes 7 project elements and are described in the Grant Narrative in detail. The summary table below summarizes and includes the budgeted costs, funding

		EAST KNOXVILLE GREENWAY	FIRST CREEK AT AUSTIN HOMES BRIDGE & CONNECTOR	STADIUM/ OLD CITY CONNECTORS	CULTURAL CORRIDOR & CONNECTORS (Summit Hill, Morningside, Hill, Dandrige)	SOUTH KNOXVILLE BRIDGE CONNECTOR	COTTRELL CONNECTOR	URBAN WILDERNESS GATEWAY PARK	
PROJECT LENGTH	7 TRACT AREAS	20, 21, 67, 68	67, 68	67, 68	20, 68	8, 68	8	22, 23	
LENGTH (miles)	9.85	2.4	1.3	0.5	2.7	0.9	0.9	1.2	
LENGTH (feet)	52,276	12,672	6,864	2,640	14,256	4,752	5,041	6,051	
	TOTAL				PROJECT COSTS & FUNDING				
PROJECT COST	85,652,090	4,940,270	11,279,820	31,000,000	10,550,000	2,738,000	144,000	25,000,000	
NEPA & DESIGN	6,118,440	490,270	842,470	2,700,000	1,075,000	410,700		600,000	
ROW & UTILITY	500,000	450,000		50,000					
CONSTRUCTION & CEI	79,033,650	4,000,000	10,437,350	28,250,000	9,475,000	2,327,300	144,000	24,400,000	
TOTAL FUNDING	43,051,770	4,940,270	4,370,000	21,000,000	4,600,000	1,997,500	144,000	6,000,000	
FEDERAL FUNDING	4,750,216	3,952,216				798,000			
STATE FUNDING	950,000					950,000			
NON GOVERNMENT LOCAL FUNDING	5,614,000		870,000		4,600,000		144,000		
LOCAL FUNDING	31,737,554	988,054	3,500,000	21,000,000		249,500		6,000,000	
PREVIOUSLY INCURRED AMOUNT	460,810	190,810	270,000	0	0	0	0	0	
UNFUNDED AMOUNT	42,600,320	0	6,909,820	10,000,000	5,950,000	740,500	0	19,000,000	
FUNDING STATUS		PROJECT PHASE - FUNDING STATUS							
CURRENT PHASE		NEPA	DESIGN	NEPA - DESIGN	PROGRAMMING	NEPA	DESIGN	DESIGN	
TIP / FUNDING STATUS		FUNDED	PARTIALLY FUNDED	PARTIALLY FUNDED	PARTIALLY FUNDED	PARTIALLY FUNDED	FUNDED	PARTIALLY FUNDED	
PROJECT SCHEDULE		PROJECT SCHEDULE							
YR PROJECT FUNDED		2019 GRANT	Partial + 2023 RCN	Partial + 2023 RCN	Partial + 2023 RCN Request	Partial + 2023 RCN	2023	Partial + 2023 RCN	
			Request	Request		Request		Request	
	NEPA	2022	2023	2024	2024	2024	N/A	2021	
	DESIGN	2024	2024	2024	2025	2024	2023	2024	
	ROW	2024	2023	2024	2025	2024	2023	2025	
CO	NSTRUCTION BID	2025	2025	2025	2026	2025	2024	2026	
CONSTRUC	CTION COMPLETE	2026	2026	2026	2027	2026	2024	2027	

BCA Workbook – "PROJECT SUMMARY" Worksheet

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RECONNECTING KNOXVILLE PROJECT ELEMENTS & SPENDING BY YEAR (YOE\$)

					CONSTRUCTION DETAIL SUMMARY				3	SPENDING SUN	IMARY BY YEAD	8	
PROJECT DESCRIPTION	COST	NEPA & DESIGN	ROW & UTILITY	CONSTRUCTION	CONSTRUCTION ONLY	CONSTRUCTION CONTINGENCY	CONSTRUCTION ENGINEERING	<mark>2022</mark>	2023	2024	2025	2026	2027
EAST KNOXVILLE GREENWAY	4,940,270	490,270	450,000	4,000,000	3,200,000	400,000	400,000	190,810		749,460	2,000,000	2,000,000	0
FIRST CREEK AT AUSTIN HOMES BRIDGE & CONNECTOR	11,279,820	842,470	0	10,437,350	8,349,880	1,043,735	1,043,735	120,000	150,000	722,470	5,143,675	5,143,675	0
STADIUM / OLD CITY CONNECTORS	31,000,000	2,700,000	50,000	28,250,000	22,600,000	2,825,000	2,825,000			2,750,000	14,125,000	14,125,000	
CULTURAL CORRIDOR & CONNECTORS (Summit Hill, Morningside, Hill, Dandrige)	10,550,000	1,075,000	0	9,475,000	7,580,000	947,500	947,500			161,250	4,072,083	3,158,333	3,158,333
SOUTH KNOXVILLE BRIDGE CONNECTOR	2,738,000	410,700	0	2,327,300	1,861,840	232,730	232,730			410,700	1,163,650	1,163,650	
COTTRELL GREENWAY	144,000	0	0	144,000	115,200	14,400	14,400			144,000			
URBAN WILDERNESS GATEWAY PARK	25,000,000	600,000	0	24,400,000	19,520,000	2,440,000	2,440,000			600,000		12,200,000	12,200,000
TOTAL	85,652,090	6,118,440	500,000	79,033,650	63,226,920	7,903,365	7,903,365	310,810	150,000	5,537,880	26,504,408	37,790,658	15,358,333

BCA Workbook – "PROJECT SPENDING" Worksheet

PROJECT SPENDING SUMMARY BY YEAR & COST TYPE 2021\$ & YOE\$

				COSTS (2021	\$)				COSTS (YOE\$)						
YEAR	NEPA	DESIGN	ROW	UTILITY	CONST	CEI	CONTINGENCY	NEPA	DESIGN	ROW	UTILITY	CONST	CEI	CONTINGENCY	
2022 2023	\$45,738	\$259,179			\$115,493	\$14,437	\$14,437	\$46,622	\$264,189			\$120,000	\$15,000	\$15,000	PREVIOUS DESIGN PREVIOUS CONSTRUCTION
2024	\$199,743	\$3,795,121			-			\$244,694	\$4,649,186						FUTURE DESIGN
2024			\$408,149		\$94.028	¢11 755	¢11 755			\$500,000		\$115 200	\$14.400	\$14,400	FUTURE ROW
2024	\$34,855	\$662,241			,030 ,030			\$45,688	\$868,063				Ş14,400		FUTURE DESIGN
2025			Śŋ		\$15,618,393	\$1,952,299	\$1,952,299					\$20,472,527	\$2,559,066	\$2,559,066	FUTURE CONSTRUCTION
2026					\$21,555,374	\$2,694,422	\$2,694,422					\$30,232,527	\$3,779,066	\$3,779,066	
2027		<u></u>	PREVIOU	JS INCURRED C	OSTS (2021\$)	Ş1,023,391	\$1,023,351	PREVIOUS INCURRED COSTS (YOEŚ)			\$1,555,655	POTORE CONSTRUCTION			
	NEPA	DESIGN	ROW	UTILITY	CONST	CEI	CONTINGENCY	NEPA	DESIGN	ROW	UTILITY	CONST	CEI	CONTINGENCY]
	\$45,738	\$259,179	\$0	\$0	\$115,493	\$14,437	\$14,437	\$46,622	\$264,189	\$0	\$0	\$120,000	\$15,000	\$15,000	
			FU	TURE PROJECT	(2021\$)				I	FU	TURE PROJECT (YOE\$)		1	4
	\$234,598	\$4,457,361	\$408,149	\$0	\$45,454,929	\$5,681,866	\$5,681,866	\$290,382	\$5,517,249	\$500,000	\$0	\$63,106,920	\$7,888,365	\$7,888,365	

BCA Workbook – "BCA_CapitalCosts" Worksheet

PROJECT SPENDING SUMMARY

SPENDING SUMMARY							
PREVIOUSLY INCURRED SPENDING	YOE\$	2021\$					
CONSTRUCTION	\$150,000	\$144,366					
ROW	\$0	\$0					
UTILITIES	\$0	\$0					
DESIGN	\$264,189	\$259,179					
NEPA	\$46,622	\$45,738					
TOTAL INCURRED	\$460,810	\$449,283					
FUTURE PROJECT SPENDING	YOE\$	2021\$					
CONSTRUCTION	\$63,106,920	\$45,454,929					
ROW	\$500,000	\$408,149					
UTILITIES	\$0	\$0					
NEPA & DESIGN	\$5,807,630	\$4,691,959					
CONST ENGINEERING (10%)	\$7,888,365	\$5,681,866					
CONST CONTINGENCIES (10%)	\$7,888,365	\$5,681,866					
20 YR MAINTENANCE	\$5,125,229	\$ <mark>1,</mark> 809,011					
TOTAL FUTURE	\$90,316,509	\$63,727,780					

BCA Workbook – "BCA_CapitalCosts" Worksheet

PROJECT BUDGET (YOE\$):

•	Project Costs:	\$85,652,090
•	Local Funding (includes State Only Funding)	\$38,301,554
•	Total Funding:	\$43,051,770
•	Unfunded Project:	\$42,600,320

PROJECT SPENDING:

It is assumed that typical future design and engineering costs will be expended in 2024 (3 years before projects being open), that right-of-way & utility costs will be expended in 2025 (2 years before projects being open), and that construction and inspection costs will be expended in 2026 & 2027. Some of these projects have different expenditure dates based on project specific information.

It is also assumed that annual operations and maintenance costs will be 0.5% of total project construction expenditures or \$5,125,229 for 20 years (YOE\$) in accordance with the National Cooperative Highway Research Program and 2023 US DOT BCA Guidance which translates to \$256,261 (YOE\$) per year of the trail's operation for the entire 9.0-mile project.

Project Element Year by Year (YOE\$) expenditures are detailed in the table titled "PROJECT SPENDING SUMMARY BY YEAR (YOE\$)" on the previous page and in the BCA Workbook on the "BCA CapitalCosts" and "PROJECT SPENDING" worksheets. Previous vs Future Spending Summary is included in the table above titled "SPENDING SUMMARY" and is included in the BCA Workbook on the "BCA_CapitalCosts" worksheet.

PROJECT BENEFITS

This BCA uses trip generation methods found in the National Cooperative Highway Research Program Report 552 (NCHRP 552) - Measuring and Forecasting Demand - "Guidelines for Analysis of Investments in Bicycle Facilities." This methodology assumes that the project will induce trips based on the distance Reconnecting Knoxville project is from potential users or households. This BCA used population density using census tracts where the project is located and established areas around the project at 200 M, 400 M, 600 M, 800 M, and 1,600 M (M = meters) as provided by the NCHRP 552. These buffer areas established influence zones where differential factors can be applied in establishing the number of induced Walk and Bike Trips. This methodology uses the "Base Commute Rate" C as a base rate for calculating the proximal effect of the project on trip generation. Below are input tables found in the BCA workbook on worksheet "TRIP GENERATION."

CENSUS TRACT POPULATION SUMMARY AND OVERALL PROJECT POPULATION DENSITY

	CENSUS TRACTS AFFECTED BY PROJECT								
CENSUS TRACT #	TOTAL CENSUS TRACT POPULATION	TRACT AREA (SQ MILES)	TRACT AREA (SQ KM)	POPULATION DENSITY (POP / SQ MILE)	POPULATION DENSITY (POP / SQ KM)				
1	2,907	0.59	1.53	4,927	1,902				
8	3,502	1.13	2.93	3,099	1,197				
19	1,555	0.85	2.20	1,829	706				
20	3,114	0.93	2.41	3,348	1,293				
21	2,857	3.51	9.09	814	314				
22	3,658	2.76	7.15	1,325	512				
23	3,261	1.93	5.00	1,690	652				
67	2,922	1.10	2.85	2,656	1,026				
68	4,483	1.40	3.63	3,202	1,236				
	28,259		36.78		768.37				
					PROJECT AREA POPULATION DENSITY				

BCA Workbook – "TRIP GENERATION" Worksheet

BUFFER AREA SUMMARY WITH CALCULATED DAILY PEDESTRIAN AND BIKE TRIPS

	PROJECT BUFFER AREAS					
TOTAL BUFFER AREA	BUFFER WIDTH (M)	200 M	400 M	600 M	800 M	1,600 M
22.51	AREA OF EACH BUFFER (KM^2)	4.570	3.700	4.100	4.715	5.422
	Number of Pedestrians	779	336	327	259	298
	Number of Bicyclists	209	122	135	102	85
	Population within Buffer Area	3,511	2,843	3,150	3,623	4,166
	Cumulative Population within Buffer Zone	3,511	6,354	9,505	13,128	17,294

BCA Workbook – "TRIP GENERATION" Worksheet

BUFFER AREA INDUCED USAGE FACTOR TABLE

		AL	TOT		
	14 A	ISTANCE FROM FACILITY TRIP GENERATION TABLE INPUTS		DISTANCE FROM FACILITY	
Based on 2020 Census	Adult %	BIKE %	WALK %	BOTH SIDES	ONE SIDE
	82%	5.95%	22.18%	400 M	200 M
Base Commute Rate (C)	Bike Commuter %	4.28%	11.84%	800 M	400 M
	2.03%	4.28%	10.37%	1,200 M	600 M
Base Commute Rate (C)	Walk Commuter %	2.82%	7.16%	1,600 M	800 M
	7.16%	2.03%	7.16%	3,200 M	1,600 M
28	and the second se	652	1 000	ASE DAILY TRIPS	BAS

NCHRP 552 - Measuring and Forecasting Demand - "Guidelines for Analysis of Investments in Bicycle Facilities" 2006

BCA Workbook - "TRIP GENERATION" Worksheet

Total pedestrian (walk) trips 1,999 and bike trips are 652 are calculated using the base bike commuter rate of 2.03% (C) as detailed in the NCHRP 552 multiplied by a distance factor. The factors are summarized in the "Buffer Area Induced Usage Factor Table." The total trips for pedestrians and bikes for each buffer zone are calculated and listed in the "Buffer Area Summary with Calculated Daily Pedestrian and Bike Trips" table above.

Many of the benefit valuations are based on these base trip measurements. The benefit sections that follow detail the number of trips used and the benefit valuation in 2021\$ for each benefit used in this BCA.

EQUITY BENEFITS

Access to Recreation Opportunities - Pedestrian & Bike Facility Benefit

Knoxville has 92,471 working households. The 2021 American Community Survey SO802 that focuses on "Transportation to Work by Selected Characteristics." This data indicates that 3.3% or 3,051 households within the City of Knoxville do not have access to a vehicle for transportation. These households significantly benefit from active transportation investments to improve access to employment as well as recreation.

Inside an area within 1.0 mile (1,600 meters) of the Reconnecting Knoxville multimodal connection projects, 20.0% of households do not have access to a vehicle (see summary table below). This project is generally located in an area that has nearly 7 times the City of Knoxville rate for working households without a vehicle. The mobility aspect being a Bike Commuter is reflected in a separate benefit analysis for this population. However, the utilization of a Bike for commuting purposes will provide a means to enjoy the Reconnecting Knoxville project for recreation. This means that based on the population density found within 1.0 mile (1,600 meters) of the Reconnecting Knoxville project that 3,461 working households without a vehicle will gain readily available access to the recreation opportunities created by walking, and biking. It is assumed that 100% of these households will use the project on average 2 walking trips a day (6,923 trips) (see table below). It is also assumed that the Bike Commuter rate of 2.03% of these households will ride a bike 2 trips a day for recreation. Reconnecting Knoxville will be providing safe connectivity to critical destinations such as downtown, shopping, restaurants, Stadium, the Urban Wilderness, Community Events, and Festivals.

WITHIN A 1.0 MILE OF THE PROJECT	POPULATION OF AREA	% WITHOUT VEHICLE	# HOUSEHOLDS	# of Trips (2 Trips / Household)	
HOUSEHOLDS WITHOUT A VEHICLE (HWOV)	17,294	20.02%	3,461	6,923	BASED ON USDOT ETC EXPLORER TRACT SUMMARY
and the second					
WITHIN A 1.0 MILE OF THE PROJECT	HOUSEHOLDS	% Bike to Commute	NEW BIKE COMMUTERS	# of Trips (2 Trips / Household)	
HWOV - NEW BIKE COMMUTERS	3,461	2.03%	70.3	141	

The USDOT Equitable Transportation Community Explorer was used to determine that 20% of households in the project area do not have a vehicle (see summary below).

SUMMARY OF USDOT EQUITY EXPLORER TRACTS WITHIN PROJECT AREA							
USDOT EQUITY EXPLORER TRACTS	TRACT POPULATION	% WITHOUT A VEHICLE	POPULATION WITHOUT A VEHICLE				
47093006800	4,500	49.20%	2,214				
47093002200	4,000	5.10%	204				
47093000800	4,000	9.30%	372				
47093002100	3,100	10.30%	319				
47093002000	2,700	20.50%	554				
PROJECT AREA POP W/O A VEHICLE	18,300	20%	3,663				

The trips calculated for this recreation benefit is in addition to the trips calculated in the Mobility Benefit for other population segments included in this BCA. This Equity benefit was calculated using the National Cooperative Highway Research Program methodology. This benefit totals a Net Present Value of \$21,116,600 (2021\$) over 20-years using a 7 percent discount rate.

See the "EQUITY Ped & Bike" worksheet of the BCA spreadsheet.

Access to Bike Commuting - Bike Commuter Mobility Benefit

Households without a vehicle uniquely benefit from having safe connections to work because they currently utilize existing infrastructure without the benefit of separated, safe, and well-connected multimodal paths. Reconnecting Knoxville project will provide working households within 1.0 mile (1,600 meters) a unique and new connection to abundant work, recreation, shopping, and leisure activities.

Based on data from Knoxville Regional Planning Organization, 2.03% bike commuter rate in Knoxville. Since the area within 1.0 mile of the project is disadvantaged with high levels of poverty it is assumed that twice as many commuter / utilitarian trips will be made by these households.

Bicyclists are willing to travel additional distances to avoid biking in traffic. The National Cooperative Highway Research Program finds that bicyclists are willing to travel up to 20.38 additional minutes (valued at \$12) to use an off-street bike path if one is available instead of the shortest path in mixed traffic.

The USDOT Equitable Transportation Community Explorer was used to determine that 20% of households in the project area do not have a vehicle (see summary below).

SUMMARY OF USDOT EQUITY EXPLORER TRACTS WITHIN PROJECT AREA					
USDOT EQUITY EXPLORER TRACTS	TRACT POPULATION	% WITHOUT A VEHICLE	POPULATION WITHOUT A VEHICLE		
47093006800	4,500	49.20%	2,214		
47093002200	4,000	5.10%	204		
47093000800	4,000	9.30%	372		
47093002100	3,100	10.30%	319		
47093002000	2,700	20.50%	554		
PROJECT AREA POP W/O A VEHICLE	18,300	20%	3,663		

The BCA assumes that 2.03% (Commuting Bike Rate in Knoxville) of working households without a vehicle within 1.0 mile of the project was used to determine will be induced to ride to work. This corresponds to 70 new bike commuters in the 1.0-mile (1,600 meter) area around project.

WITHIN A 1.0 MILE OF THE PROJECT	POPULATION OF AREA	% WITHOUT VEHICLE	# HOUSEHOLDS	# of Trips (2 Trips / Household)
HOUSEHOLDS WITHOUT A VEHICLE (HWOV)	17,294	20.02%	3,461	6,923
WITHIN A 1.0 MILE OF THE PROJECT	HOUSEHOLDS		NEW BIKE COMMUTERS	# of Trips (2 Trips / Household)
HWOV - NEW BIKE COMMUTERS	3,461	2.03%	70.3	141

The trips calculated for this bike commuting benefit is in addition to the trips calculated in the Mobility Benefit for other population segments included in this BCA.

This Equity benefit using the National Cooperative Highway Research Program methodology. This benefit totals a Net Present Value of \$13,844,135 (2021\$) over 20-years using a 7 percent discount rate.

See the "EQUITY Bike Commuter" worksheet of the BCA spreadsheet.

Bike Commuter Mobility Benefit – Induced Use – Reconnecting Knoxville Project

Bicyclists are willing to travel additional distances to avoid biking in traffic. The National Cooperative Highway Research Program finds that bicyclists are willing to travel up to 20.38 additional minutes (valued at \$12) to use an off-street bike path if one is available instead of the shortest path in mixed traffic. Currently, 2.03% percent of commuters in the 1.0 mile radii of the Reconnecting Knoxville projects bike to work. This corresponds to about 334 existing bike commuters in the 1.0-mile radii of projects are expected to be added because of these projects being built.

This Mobility benefit for bike commuters totals a Net Present Value of \$ \$16,455,460 (2021\$) over 20-years using a 7 percent discount rate.

See the "MOBILITY Bike Commuter" worksheet of the BCA spreadsheet.

Bike Commuter Mobility Benefit – Stadium Residential Development

The Stadium project includes the private construction of 466 residential units. These residential units are likely to attract people that want to live and work in the Downtown area and will have a higher likelihood of using active transportation.

STADIUN	1 - BIKE COMMUTER TRI	PS		_
TRIP DESCRIPTION	# of Households	USER %	TRIPS (2 Trips / User)	
RESIDENTIAL BIKE COMMUTERS - STADIUM DEVELOPMENT	466	2.03%	18.9	Commuter % Based on 2020 Census

BCA Workbook – "TRIP GENERATION" Worksheet

Using the Bike Commuter rate of 2.03% these residential units will generate 18.9 Bike Commuter Trips.

The National Cooperative Highway Research Program methods provide that a benefit for every commuter trip of \$12 can be applied.

This Mobility benefit for bike commuters totals a Net Present Value of \$931,909 (2021\$) over 20-years using a 7 percent discount rate.

See the "MOBILITY Bike Commuter STADIUM" worksheet of the BCA spreadsheet.

Pedestrian & Bike Facility Benefit – Induced Use – Reconnecting Knoxville Project

This BCA assumes that the Reconnecting Knoxville projects provide new and improved connectivity to the existing transportation network. These improvements improve the quality or comfort of the journeys made by active transportation users (pedestrians, public transport, and cyclists). The 2023 US DOT BCA Guidance for Discretionary Grant Programs provides methodology for assessing the monetary value of each trip for pedestrian and bike facility "amenity" benefits.

US DOT Methods for evaluation of a new or improved pedestrian and bike facility includes projects that increase safety, level of service, and comfort primary through widening an existing sidewalk or creation of a new active transportation corridor. The US DOT BCA Guidance provides Table A-8 and A-9 that this BCA used in calculating the value of pedestrian and bicycle preference values. This BCA used the total induced trips for both pedestrians and bikes as this facility provides connectivity and levels of service not provided for by any nearby facilities. The value of \$0.11 / person mile / per ft of sidewalk width (Typical 10 ft wide) walked (up to 0.86 miles) and \$1.42 / cycling mile (up to 2.38 miles) are used in the valuation calculations as required the US DOT BCA Guidance in tables A-8 and A-9.

The Mobility benefit for the bike and pedestrian users who live nearby the Reconnecting Knoxville projects \$12,599,401 (2021\$) for the 20-year life of the project.

See the "MOBILITY Ped & Bike" worksheet of the BCA spreadsheet.

Pedestrian & Bike Facility Benefit – Urban Wilderness Connection

South Knoxville's 1,000 Acre Urban Wilderness is home to 42 miles of trail and is located just 2.2 miles from Downtown Knoxville. The Howard Baker Jr. Center for Public Policy prepared a whitepaper on the "Economic Potential of South Knoxville's Urban Wilderness" in June 2015. This report noted that "Few cities outside the Rocky Mountain region have trail systems or bike parks within 10 miles of downtown with as many trail miles as the Urban Wilderness." The Reconnecting Knoxville project will provide a vital link from the Urban Wilderness to downtown Knoxville, shopping, restaurants, and the Smokies Stadium venue. It also will allow those that live near the Reconnecting Knoxville project access to the benefits of the Urban Wilderness.

The Howard Baker Economic Report estimates that the Urban Wilderness will generate 260,070 bike user days annually or 713 bike trips per day as a local amenity trail system. The report estimates that the average user will spend \$32.03 per day. "The proximity of the Urban Wilderness to the downtown commercial district suggests trail use expenditures will be larger than other areas..." The report also indicates that "moving the Urban Wilderness from a local amenity to a regional and perhaps national destination will also require the city, county, and state level government investments to improve facilities, expand trail opportunities, and promote the area."

URBAN WILDERNESS - MODE SPLIT					
15.2%	6.57	Pedestrian - Walk, Hike, Running			
84.8%	713	Bikes			
100.0%	720	Total			

American Trails - Webinar - UT Professor Gene Fitzhugh- Presentation about the Urban Wilderness Trail 2020 Trail Count - Survey

BCA Workbook – "Trip Generation" Worksheet

Using data collected by UT Professor Gene Fitzhugh this BCA applied a 15.2%/84.8% modal split for pedestrians and bikes to the 713 bike and 6.57 pedestrian daily trips generated by the Urban Wilderness in accordance with the Howard Baker report.

The BCA assumes the visitors who use the Urban Wilderness trail using a bike will also use the Reconnect Knoxville project to access recreation and shopping opportunities referenced in the report that will equate to 713 bike trips per day. This conservative assumption doesn't include how many induced bike trips from the Downtown areas will use the project to access the Urban Wilderness and will likely be much more than 713 trips a day. The round-trip mileage of 5 miles was used as the average trip distance because the distance from the Baker Creek trailhead to either Downtown Knoxville or Knoxville Stadium or heart of the project area is 2.5 miles.

The BCA assumes that 15.2 % of the visitors using the Urban Wilderness (pedestrian) based on the 2020 UT Urban Wilderness visitor counts at Baker Creek connect to the proposed Reconnecting Knoxville project. This equates to 6.57 daily pedestrian trips using both the Urban Wilderness trail and the Reconnect Knoxville project to access recreation and shopping opportunities referenced in the Howard Baker Report. This conservative assumption doesn't include how many induced pedestrian trips from the Downtown areas will use the project to access the Urban Wilderness and will likely be much more than 6.57 trips a day.

The Mobility benefit for the bike and pedestrian users of the Urban Wilderness connection is \$16,133,032 (2021\$) for the 20-year life of the project.

See the "MOBILITY Ped & Bike UW" worksheet of the BCA spreadsheet.

Pedestrian & Bike Facility Benefit – Smokies Stadium Connection

The Stadium project will include the building of parking to support the residents and tenants who live and work in the privately financed apartments, townhouses and offices that would be built near the stadium. There are nearly 7,700 public parking spaces within a 10-minute walk to the Stadium with 15,000 parking spaces in garages and surface lots within a 20-minute walk. Reconnecting Knoxville project will provide walkable, greenway-connected, and transit-friendly infrastructure that will support the economic success of the Stadium.

The Stadium project includes the private construction of 466 residential units. These residential units are likely to attract people that want to live and work in the Downtown area and will have a higher likelihood of using active transportation.

STADIUM	BIKE AND RECREATION TH	RIPS		
TRIP DESCRIPTION	# of Households	USER %	TRIPS (2 Trips / User)	
RESIDENTAL WALKING COMMUTER	466	7.16%	66.7	Commuter % Based on 2020 Census Ridership
RESIDENTAL WALKING	466	22.18%	103.4	Induced Walking % from NCHRP 552 200M Buffer
TRIP DESCRIPTION	DAILY PARKING	%	TRIPS (2 Trips / User)	Contraction and Propagation Contraction
VENUE - WALKING	958	50.00%	958.0	PARKING GARAGE AT 50% OCCUPANCY- KNOX COUNTY MULTI USE STADIUM TAX REVENUE AND ECONOMIC IMPACT ANALYSIS - TO USE PROJECT CONNECTION
TRIP DESCRIPTION	# of Households	USER %	TRIPS (2 Trips / User)	
RESIDENTAL BIKE	466	5.95%	55.5	Induced Biking % from NCHRP 552 200M Buffer
RESIDENTIAL BIKE COMMUTERS - STADIUM DEVELOPMENT	466	2.03%	18.9	Commuter % Based on 2020 Census Ridership

BCA Workbook – "TRIP GENERATION" Worksheet

This BCA uses the average bike and walk commuter rates from the 2020 US Census American Community Survey Data for the Reconnecting Knoxville project of 7.16% and 2.03% respectively. This residential housing development will generate 18.9 bike trips and 66.7 walk trips per day. Commuter bike trip benefits are not included in this section. See the BCA worksheet "TRIP GENERATION" for these calculations.

The NCHRP 552 provides a methodology for predicting bike and walk trip generation that provides higher rates of use for active transportation the closer a household is to a multimodal facility. The Stadium residences are closer than 200 meters from the Reconnecting Knoxville project and will generate 103.4 daily pedestrian trips (22.18% of households) and 55.5 bike trips (5.95% of households).

There are 958 average daily walking trips will use the project to access the Stadium event venue utilizing the City's parking garages at 50% occupancy as per the Stadium's economic impact and tax revenue analysis.

The Mobility benefit for the bike and pedestrian users who live in the Stadium housing that is nearby the Reconnecting Knoxville projects is \$28,476,767 (2021\$) for the 20-year life of the project.

See the "MOBILITY Ped & Bike STADIUM" worksheet of the BCA spreadsheet for benefit calculations.

HEALTH

A study referenced in NCHRP 552 demonstrates a more physically active population will enjoy lower health care costs or "reduced mortality." NCHRP 552 and US DOT provide methods for monetizing the annual per-capita cost savings from increased physical activity specifically created by the increased bicyclists and walkers expected to use the Reconnecting Knoxville projects.

This BCA uses a method detailed in the 2023 US Department of Transportation's BCA Guidance for Discretionary Grant Programs for valuation of the health benefit of active transportation modes for this project. The method allows for all induced active transportation modes be included. We used NCHRP 552 methods to determine the induced trip demands using buffer areas at 200, 400, 600, 800, and 1,600 meters from our projects for bicyclists and walkers.

		TOTAL			
DISTA	ANCE FROM FACILITY	TRIP GENERATION	TABLE INPUTS		
ONE SIDE	BOTH SIDES	WALK %	BIKE %	Adult %	Based on 2020 Census
200 M	400 M	22.18%	<i>5.95%</i>	82%	
400 M	800 M	11.84%	4.28%	Bike Commuter %	Base Commute Rate (C)
600 M	1,200 M	10.37%	4.28%	2.03%	
800 M	1,600 M	7.16%	2.82%	Walk Commuter %	Base Commute Rate (C)
1,600 M	3,200 M	7.16%	2.03%	7.16%	
B	ASE DAILY TRIPS	1,999	652		_

NCHRP 552 - Measuring and Forecasting Demand - "Guidelines for Analysis of Investments in Bicycle Facilities" 2006

BCA Workbook – "TRIP GENERATION" Worksheet

The age range for this benefit calculation varies due to a statistical decline in bike use for users between 64 and 74. This benefit methodology allows for benefits due from walking for the age range of 20 to 64 and biking age range from 20 to 74.

AGE	DISTRIBUTION SUMM	ARY	
CENSUS T	RACTS 1, 8,19,20,21,22	,23,67,68	
AGE	POPULATION	%	
Under 5 years	1,275	5.0%	
5 to 9 years	1,519	6.0%	
10 to 14 years	1,358	5.4%	
15 to 19 years	1,183	4.7%	
20 to 24 years	4,056	16.1%	
25 to 29 years	2,618	10.4%	
30 to 34 years	1,714	6.8%	
35 to 39 years	1,311	5.2%	
40 to 44 years	1,450	5.7%	
45 to 49 years	1,090	4.3%	
50 to 54 years	1,771	7.0%	
55 to 59 years	1,595	6.3%	
60 to 64 years	1,294	5.1%	66.9% 20 TO 64
65 to 69 years	1,090	4.3%	
70 to 74 years	737	2.9%	74.1% 20 TO 74
75 to 79 years	428	1.7%	
80 to 84 years	496	2.0%	
85 years and over	273	1.1%	

American Community Survey ACS 2020 SO101 - 5 YEAR

The trips used to calculate this benefit are found by using the base number of induced trips (all age ranges) for the Reconnecting Knoxville projects and applying various factors to account for trips induced within a certain age distribution. This BCA used guidance found in 2023 USDOT BCA Guidance Table A-13 to perform these calculations.

The health benefit for the pedestrian and bike users in reducing mortality corresponds to a Net Present Value of \$33,395,938 (2021\$) the 20-year evaluation of the projects.

See the "HEALTH Mortality Reduction" worksheet of the BCA spreadsheet for benefit calculations.

SAFETY

Injury and fatality numbers involving bicyclists and pedestrians used for this benefit calculation were pulled from the Enhanced Tennessee Roadway Information Management System (ETRIMS) hosted by the Tennessee Department of Transportation and the Knoxville Regional Transportation Planning Organization (Knoxville TPO). FHWA Highway Safety Crash Screening Methods were used to determine the average annual bike and pedestrian-involved crash rates in Knoxville and crashes within 1.0 mile of the Reconnecting Knoxville projects.

BUFFER WIDTH (M)	200 M	400 M
AREA OF EACH BUFFER (KM^2)	4.570	3.700
Number of Pedestrians	779	336
Number of Bicyclists	209	122
Population within Buffer Area	3,511	2,843
Cumulative Population within Buffer Zone	3,511	6,354

	CRASH REDUCTION SUMMARY				
	NO BUILD CRASH STATISTICS (2017 TO 2021)				
BUFFER AREA AROUND PROJECT	200 M	400 M	200 M + 400 M AREAS		
TOTAL POPULATION WITHIN EACH AREA	3,511	2,843	6354		
		NO BUILD CRASH	DATA		
TOTAL BIKE CRASHES 5YR - 400 M BUFFER AREA	2	2	4		
TOTAL PED CRASHES 5 YR - 400M BUFFER AREA	10	15	25		
TOTAL BIKE & PED CRASHES - 5 YEAR PERIOD	12	17	29		
BUFFER / CRASHES / YEAR	2.40	3.40	5.80		
		NO BUILD CRASH R	ATES		
BUFFER CRASH RATE PER 1000 POP	0.68	1.20	0.91		
KNOXVILLE CRASH RATE (CRASHES / 1000 POP)	0.63	0.63	0.63		
BUFFER CRASH RATE / KNOXVILLE CRASH RATE	1.08	1.90	1.45		
		BUILD CRASH RA	TES		
BUFFER CRASH RATE - after 0.92 CMF APPLIED	0.629	1.100	0.840		
PREDICTED CRASHES AFTER PROJECT	2.208	3.128	5.336		
PREDICTED BIKE & PED CRASHES AFTER PROJECT	2.21	3.13	5.34		
	CRASH	REDUCTION NO BU	ILD VS BUILD		
ANNUAL BIKE AND PED CRASH REDUCTION	0.192	0.272	0.464		

BCA Workbook – "TRIP GENERATION" Worksheet

BCA Workbook – "CRASH SUMMARY" Worksheet

This BCA used methods detailed in the 2023 US DOT BCA Guidance and NCHRP 552 to determine crash reduction and crash valuation. A 5-year time period from 2017 to 2021 was used to query georeferenced crash data from ETRIMS. This data established the existing crash rates per 1000 population within the 200 meter and 400 meter buffer areas for the existing conditions or No Build. The BCA applied a crash modification factor (CMF) to the existing crash rate calculated to determine the crash rate of the built project. The difference in the No Build vs Build crash rates were used to calculate the number of crashes reduced for bicyclists and pedestrians. This reduction was then applied to valuation methods detailed in the 2023 USDOT BCA Guidance. This BCA used KABCO Scale to MAIS conversion table to distribution crash severity and valuations as provided in the 2023 US DOT BCA Guidance in Table A-1.

The findings for the BCA evaluation were that existing bike and pedestrian crash rates would be reduced 0.464 crashes per year for a physically separated bike and pedestrian facility.

The Safety benefit for pedestrian and bike users corresponds crash rate reduction of the Build vs the No Build crashes. The Total Safety benefit was calculated as the Net Present Value of \$1,413,491 (2021\$) over the 20-year project life using a 7 percent discount rate.

See the "SAFETY BUILD Crash" & "SAFETY NO BUILD Crash" worksheets of the BCA spreadsheet.

OPERATIONAL BENEFITS

TYPE OF ASSET	SERVICE LIFE (YEARS)
Industrial buildings	31
Mobile offices	16
Office buildings	36
Commercial warehouses	40
Other commercial buildings	34
Religious buildings	48
Educational buildings	48
Hospital and institutional buildings	48
Hotels and motels	32
Amusement and recreational buildings	30
All other nonfarm buildings	38
Railroad replacement track	38
Other railroad structures	54
Telecommunications	40
Railroad equipment*	50
Highways and streets	60
Conservation and development	60
Sewer systems	60
Water systems	60
Military facilities	50
Other	60

Source: BEA Rate of Depreciation, Service Lives, Declining-Balance Rates, and Hulten-Wykoff Categories

http://www.bea.gov/scb/account_articles/national/wlth2594/tableC.htm

FTA Circulator 5010.1D Grant Management Requirements 2008,

https://cms.fta.dot.gov/funding/grant-programs/capital-investments/fta-circular-50101d-november-2008

RESIDUAL BENEFITS SUMMARY				
DISCOUNT YEAR		2021		
UNITS FOR RESIDUAL BENEFITS		2021\$		
VALUE OF ROW (DOES NOT DEPRECIATE)	\$	2010-00-00-00-00-00-00-00-00-00-00-00-00-		
END OF LIFE YEAR FOR REMAINING VALUE		2047		
Asset after 20 years of service	\$	42,784,708		
Total Value Remaining in 2047\$	\$	42,784,708		
Linear decline in value of service life	\$	21,392,354		
RESIDUAL BENEFIT w/ 7% (2021\$)	\$	7,367,334		

BCA Workbook – "OPERATIONAL Residual" Worksheet

The residual capital benefit for this project after the calculated 20 years operation (remaining 40 years) is \$7,367,334 (2021\$).

See the "OPERATIONAL Residual" worksheet of the BCA spreadsheet.

TOTAL BENEFITS

The total benefits for the Reconnecting Knoxville projects is \$151.7 (2021\$) including equity, mobility, health, safety, and operational benefits.

	7% Discount Rate				
Costs (2021 M\$)					
Capital Cost	\$64.2				
Total Costs	\$64.2				
Benefits (2021 M\$)					
Equity Benefits					
Access to Pedestrian & Bike Recreation	\$21.1				
Access to Bike Commuting	\$13.8				
Sub-Total	\$35.0				
Mobility Benefits					
Bike Commuter General	\$16.5				
Bike Commuter Stadium	\$0.9				
Ped & Bike Recreation	\$12.6				
Ped & Bike Recreation - Urban Wilderness	\$16.1				
Ped & Bike Recreation - Stadium	\$28.5				
Sub-Total	\$74.6				
Health Benefits					
Ped & Bike Activity - Mortality Reduction	\$33.4				
Sub-Total	\$33.4				
Safety Benefits					
Reduced Crashes	\$1.4				
Sub-Total	\$1.4				
Operational Benefits					
Residual Savings	\$7.4				
Sub-Total	\$7.4				
Total Benefits	\$151.7				
Outcome					
Net Present Value (2021 M\$)	\$87.6				
Benefit-Cost Ratio	2.36				

Furthermore, there are expected to be additional benefits to tourism, the environment, and property value increases, but these are difficult to quantify and excluded in this case since the other benefits are already estimated to significantly outweigh the costs.

After quantifying the expected net benefits expected under the Build case and taking into account the residual cost benefits of the project for years beyond the analysis period, the BCR for the project was calculated to be 2.36, suggesting that the project benefits over the analysis period would exceed the expected costs associated with project implementation.

See the "BCA WITH DISCOUNT" worksheet of the BCA spreadsheet.